

## Message Text

CONFIDENTIAL

PAGE 01 HONG K 11010 020938Z

20

ACTION EA-13

INFO OCT-01 SS-14 ISO-00 NSC-10 NSCE-00 CIAE-00 INR-10

NSAE-00 RSC-01 PM-03 DODE-00 EUR-10 PRS-01 DRC-01

OMB-01 /065 W

----- 012471

P 020815Z NOV 73

FM AMCONSUL HONG KONG

TO SECSTATE WASHDC PRIORITY 8601

INFO AMEMBASSY MOSCOW PRIORITY

AMEMBASSY PHNOM PENH PRIORITY

AMEMBASSY WELLINGTON PRIORITY

USLO PEKING PRIORITY

C O N F I D E N T I A L HONG KONG 11010

LIMDIS

NOFORN

E.O. 11652: XGDS-2

TAGS: PFOR, CB, UR, CH

SUBJ: CAMBODIA--COMMENTS OF SOVIET AMBASSADOR PEKING

NEW ZEALAND COMMISSION HAS PASSED US TELEGRAM FROM NEW  
ZEALAND AMBASSADOR PEKING REPORTING HIS OCT 30 CONVERSATION  
WITH SOVIET AMBASSADOR TOLSTIKOV. TEXT FOLLOWS:

BEGIN QUOTE: 1. THE SOVIET AMBASSADOR CONFIRMED TODAY THAT  
HIS GOVERNMENT WANTS A NEGOTIATED SETTLEMENT IN CAMBODIA. HE  
AGREED THAT CAMBODIA IS STILL A MAJOR ISSUE IN THE UNITED  
STATES AND THAT IF NIXON COULD GET SUCH A SETTLEMENT HE  
WOULD BE IN A BETTER POSITION TO DO BUSINESS WITH THE SOVIET  
UNION ON THE MIDDLE EAST AND OTHER QUESTIONS. BUT TOLSTIKOV  
SAID THAT, WHILE CAMBODIA HAD BEEN DISCUSSED BY SOVIET AND  
AMERICAN LEADERS, NO UNDERSTANDING HAD BEEN REACHED BETWEEN  
THEM ABOUT WAYS AND MEANS OF BRINGING ABOUT A SETTLEMENT.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 HONG K 11010 020938Z

2. KISSINGER IS NOT COMING TO PEKING INNER QUOTE TO PLAY CARDS END

INNER QUOTE THE AMBASSADOR FELT. IT IS NOT TAIWAN HE WANTS TO TALK TO CHOU ABOUT, NOR IS IT SINO-AMERICAN RELATIONS. THE PURPOSE OF HIS VISIT IS TO WORK OUT A INNER QUOTE COMPROMISE END INNER QUOTE SOLUTION IN CAMBODIA. THIS IS WHERE SIHANOUK IS, AND THIS IS WHERE THE NEGOTIATIONS HAVE TO TAKE PLACE.

3. CHOU HAS HIS OWN REASONS FOR WANTING A SETTLEMENT, TOLSTIKOV AGREED. SIHANOUK IS A WASTING ASSET. EVEN WITH THE HELP OF THE SOVIET UNION, CHOU MAY HAVE DIFFICULTY IN KEEPING THE PRINCE IN BUSINESS MUCH LONGER.

4. SIHANOUK SAYS HE HAS BEEN FORBIDDEN BY THE FUNK TO TALK TO KISSINGER, TOLSTIKOV REMINDED ME. THIS CONFIRMS THAT HE HAS LITTLE CONTROL OVER THE ANTI-GOVERNMENT FORCES IN CAMBODIA ITSELF, MANY OF WHOM WERE FIGHTING HIM BEFORE HE WAS OVERTHROWN. THE DECISIONS ARE TAKEN, NOT BY THE PRINCE BUT BY THE FRONT, AND IN PARTICULAR BY ITS POLITBURO.

5. BUT THE REBELS GET ALL THEIR ARMS FROM OUTSIDE CAMBODIA TOLSTIKOV ACKNOWLEDGED. THEY ANNOT GO ON FIGHTING FOR LONG IF THE SOVIET UNION, CHINA AND NORTH VIETNAM ALL WANT THEM TO STOP. AND HANOI DOES, THE AMBASSADOR CLAIMED. THE NORTH VIETNAMESE WANT TO GET ON WITH THE JOB OF ECONOMIC RECONSTRUCTION, AND FOR THIS REASON THEY WANT THE FIGHTING IN CAMBODIA ENDED. ##

6. THE SITUATION IN SOUTH VIETNAM IS HOWEVER FAR FROM SATISFACTORY. THE POWERS THAT SIGNED THE PARIS AGREEMENT WILL HAVE TO MEET AGAIN BEFORE LONG TO CHECK UP ON ITS IMPLEMENTATION. AND IT IS POSSIBLE THAT SUCH A MEETING COULD FACILITATE A SETTLEMENT IN CAMBODIA.

7. TOLSTIKOV EMPHASIZED THAT THE VIEWS HE HAD GIVEN ME WERE HIS OWN, INNER QUOTE FROM THIS CORNER END INNER QUOTE. BUT AS HE IS, OR WAS, A MEMBER OF THE POLITBURO, I TOOK THIS WITH A GRAIN OF SALT.

8. I CAME AWAY FROM MY CALL WITH THE IMPRESSION THAT TOLSTIKOV BELIEVES KISSINGER WILL SUCCEED IN WORKING OUT A SOLUTION WHEN HE IS HERE, AND HE (TOLSTIKOV) IS A BIT AFRAID THAT THE SOVIET UNION MAY BE LEFT OUT IN THE COLD.

## FOR THE SAME REASON, TOLSTIKOV FELT THAT THEY ARE UNLIKELY TO CONFIDENTIAL

CONFIDENTIAL

PAGE 03 HONG K 11010 020938Z

LAUNCH ANOTHER LARGE SCALE OFFENSIVE IN SOUTH VIETNAM IN THE NEAR FUTURE. END QUOTE.  
OSBORN

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 02 NOV 1973  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** martinjw  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973HONGK11010  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** X2  
**Errors:** N/A  
**Film Number:** n/a  
**From:** HONG KONG  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19731159/aaaabrgs.tel  
**Line Count:** 110  
**Locator:** TEXT ON-LINE  
**Office:** ACTION EA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** LIMDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** LIMDIS  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** martinjw  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 25 JUL 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <25-Jul-2001 by kellew0>; APPROVED <19 FEB 2002 by martinjw>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CAMBODIA--COMMENTS OF SOVIET AMBASSADOR PEKING NEW ZEALAND COMMISSION HAS PASSED US TELEGRAM FROM NEW  
**TAGS:** PFOR, CB, UR, CH  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005